

## Meeting of Executive Members for City Strategy and Advisory Panel 10 September 2007

Report of the Director of City Strategy

### 2007/08 CITY STRATEGY CAPITAL PROGRAMME: MONITOR 1 REPORT

#### Summary

1. The purpose of this report is to set out progress to date on schemes in the City Strategy Capital Programme for 2007/08. It reports on budget spend to the end of July 2007, which is four months into the capital programme year. It also gives an update on any scheme works that have occurred since the end of July to give a more accurate picture of progress, and any adjustments that need to be made. The report asks the Executive Member for City Strategy to approve the amendments to the 2007/08 budget as set out below.

#### Background

2. The City Strategy Capital Programme budget for 2007/08 was agreed by the Executive Member in March 2007. The programme was finalised on 16 July 2007 when the Executive Member was presented with the consolidated Capital Programme for 2007/08, which included all work that had been carried over from 2006/07.
3. The current approved budget for the City Strategy Capital Programme for 2007/08 is **£9,652k**. This figure represents the budget available to spend and is therefore net of the overprogramming built into the Local Transport Plan (LTP) element of the programme. The overprogramming seeks to address the problem of schemes being delayed due to unforeseen circumstances arising.
4. The current approved City Strategy Capital Programme for 2007/08 has a value of **£10,285k**, which includes **£633k** of overprogramming.

#### City Strategy Capital Programme

5. The City Strategy Capital Programme is funded from the Local Transport Plan settlement, City of York Council capital resources, other government funding sources, and the private sector (including through section 106 agreements). The list of schemes set out below considers those with an element of LTP funding first, followed by those funded entirely from other sources. The funding

figures shown are those for 2007/08 only, and do not necessarily represent the full cost of the scheme.

6. The proposed funding alterations are shown in Annex 1, and the proposed full programme is shown in Annex 2.
7. The spend plus commitments for schemes within the City Strategy Capital Programme to the end of July was £1,962k. This figure represents 20% spend on the total budget allocation (i.e. the programme minus overprogramming). This is at a similar level to spend at this time in 2006/07 (£2,136k), and is mainly due to the high level of spend on larger schemes in the programme such as Moor Lane Roundabout and the A166/Murton Lane Junction scheme. It should be noted that costs incurred by CYC staff working on LTP schemes have not been included in these figures.
8. Each spending block is considered to give a more detailed picture of actual progress to date and to identify any slippage, savings and additional costs in the programme. Schemes are reported only where there are changes required to the programme or budget; other schemes are progressing as programmed and reported in the 2007/08 Budget Report. The full list of schemes is included in Annex 2.
9. Each main block within the LTP element of the programme has a budget figure allocated, which indicates the level of funding available, and a programme figure, which shows the value of all the schemes being progressed. The level of overprogramming varies between blocks depending on the level of deliverability risk. As in previous years the level of overprogramming will be amended through the year as the certainty of delivery becomes evident. Most schemes identified for implementation should be constructed in 2007/08 (dependent on design progress and availability of funds); schemes 'In Preparation' will be developed to detailed design stage in 2007/08, and implemented during the year if funding becomes available due to other schemes not progressing.

## **Schemes Within the Local Transport Plan**

### **OUTER RING ROAD AND JAMES ST LINK ROAD**

**Budget: £3,803k**

**Programme (including overprogramming): £3,953k**

**Spend to 31 July 2007: £1,022.6k**

10. Moor Lane Roundabout - £3,150k (£3,500k total budget over three years). Good progress is being made with the construction works, despite the heavy rainfall in July. The alignments of the roundabout and the new link roads are already evident, and the drainage works and diversions of the gas mains have commenced. The project is still on stream for substantial completion in early 2008.
11. Hopgrove Roundabout - £482.7k. Council officers have been assisting the Highways Agency in preparing an application to the Regional Transport Board of the Yorkshire and Humber Assembly to fund the scheme from the Regional

Funding Allocation. A decision on the availability of funding for the scheme from this source is expected in September.

12. Strensall Roundabout Left Turn Lane - £250k. Works are due to start in September to increase the capacity of the roundabout for left turning vehicles from the Strensall direction to decrease public transport delays and improve pedestrian and cycling facilities. The resurfacing scheme at the roundabout included in the maintenance block will be carried out at the same time to minimise disruption.

**MULTI-MODAL SCHEMES**

**Budget: £50k (LTP £26k, s106 £24k)**

**Programme (including overprogramming): £50k**

**Spend to 31 July 2007: £0k**

13. Fulford Road Multi-Modal Scheme (In Preparation) - £25k. A report is due to be presented to the October City Strategy EMAP to provide an update on progress on this scheme.

**AIR QUALITY, CONGESTION & TRAFFIC MANAGEMENT**

**Budget: £128k (LTP £71k, s106 £57k)**

**Programme (including overprogramming): £128k**

**Spend to 31 July 2007: £15.6k**

14. No changes are proposed to the Air Quality, Congestion & Traffic Management block at this stage in the year. The widening of the Tadcaster Road/Sim Balk Lane Junction was completed earlier in the year, and feasibility work on the Coach Study has commenced.

**PARK & RIDE**

**Budget: £160k (£100k LTP, £60k s106)**

**Programme (including overprogramming): £169k**

**Spend to 31 July 2007: £7k**

15. Park & Ride is a core element of the council's transport strategy and is recognised as one of the most successful in the country. Tenders have been received from operators interested in providing the service. Following evaluation, a report is due to be presented to the Executive on 23 October or 6 November providing options for taking forward the service. Upgrade works at the Park & Ride sites have commenced, including the resurfacing of the bus stop lay-by at Rawcliffe Bar and various minor improvements at the other sites. It is proposed to increase the allocation by £20k to enable a successful re-launch of the Park & Ride service. Details of the enhancements will be confirmed following discussions with the successful tenderer.

### **Public Transport Improvements**

**Budget: £519k (£364k LTP, £155k s106)**

**Programme (including overprogramming): £607k**

**Spend to 31 July 2007: £71k**

16. Stonebow Bus Stops - £15k. It is proposed to reduce the allocation for this scheme to £12k as the planned improvements will cost less than originally estimated.
17. Leeds-Bradford Airport Coach - £20k. Following discussions with First, it has been decided that the improvements at York Station for this service are no longer required. It is proposed to remove the funding allocation for this scheme from the programme.
18. Orbital Bus Routes – Service 6 Extension - £20k. It is proposed to defer this scheme until later in the LTP2 programme, due to the lack of resources to progress the scheme at present.
19. Poppleton Station Car Park – New Scheme. Northern Rail are planning to create a new car park at Poppleton Station, as there is only limited parking available at the station at present. It is proposed to include an allocation of £10k in the programme to contribute towards the cost of the works.
20. All other schemes within the public transport programme are progressing as planned. The timetable replacement work has been completed on the Service 10 route and the city centre bus stops, and the remaining work on Service 11 will be progressed in the next few months. The brief for the A59/Beckfield Lane Junction has been issued and the feasibility work will consider the impact of the Manor School relocation and the outcome of the A59 Bus Priority Study.

### **WALKING**

**Budget: £291k**

**Programme (including overprogramming): £371k**

**Spend to 31 July 2007: £-12.7k**

21. No changes are proposed to the Walking block at this stage in the year. Work on the Fordlands Road Pedestrian Crossing will start at the end of August and should be completed by mid-September. The Melrosegate/Fourth Avenue Pelican Crossing will be constructed in February 2008, due to the long lead-in time required to arrange the electrical connections for the scheme. Other schemes in this block are progressing as planned. The negative spend value is related to the allowance made for schemes completed at the end of 2006/07 but not invoiced until 2007/08.
22. Lendal Bridge Route - £130k. The start date and traffic management arrangements for this scheme are currently being developed. The work is expected to take four to five weeks to complete.

23. Footstreets Review and Potential Expansion (In preparation) - £10k. Following the 'Public Places and Footstreets' report to the July EMAP, the Footstreets review will be carried out over the next six months, with the findings reported back to EMAP.

### **CYCLING**

**Budget: £380k (£332k LTP, £30k s106, £18k grant funding)**

**Programme (including overprogramming): £486k**

**Spend to 31 July 2007: £1k**

24. Heslington Lane Cycle Route - £73k. The groundworks for the new cycle track (from Broadway to the existing cycle path at the university) are mainly complete and the bridge has been installed. The scheme should be completed by the end of September. The budget also includes an allocation for feasibility work on Phase 2 of the scheme (from the end of Phase 1 to the existing pedestrian crossing near Holmefield Lane).
25. Links to Cycle Route through Hospital Grounds - £80k. Feasibility work on the links to the proposed route through the hospital grounds is ongoing. The work will include a link to the Foss Islands Cycle Track at the northern end of the route, and improvements to cycle provision on Bootham at the southern end of the route. The provision of the route is dependent on the hospital's agreement to the proposed route alignment, and progress on the construction of the section through the hospital grounds.
26. City Centre Cycle Parking – Secure Parking - £70k. A decision was made at the 12 June Executive to lease the former Lendal Bridge Sub-Station to Bike Rescue for use as a cycle park. Bike Rescue plan to apply for grant funding to convert the sub-station, but if they are unable to obtain funding for the full costs, up to £50k match funding will be provided from this budget. The remaining funding will be used for the provision of cycle parking racks in the city centre, including the trial of new types of cycle racks as proposed in the Secure Cycle Parking report to the July EMAP.
27. Archbishop Holgate's SRS – Hull Road Cycle Route - £112k (including £30k s106 funding). The first phase of this cycle route was constructed in 2005/06 (from Pinelands Way to Yarbrough Way) as part of the Archbishop Holgate's Safe Routes to School scheme. It was anticipated that the 2007/08 allocation would allow the provision of a cycle route from the toucan crossing at the Black Bull Public House to Tang Hall Lane.
28. However, as the cost estimate for this section of the route was much lower than expected, the full route on the northern side of Hull Road (from Tang Hall Lane to Carlton Avenue) will be constructed in 2007/08, including the conversion of the toucan crossing from a half toucan to a full toucan crossing. The works for this scheme started on site at the end of July and should be completed by the end of September.
29. Moor Lane Railway Bridge – Cycling Feasibility – New Scheme. Network Rail plan to replace the deck and parapets of the Moor Lane Railway Bridge in late 2008, and have agreed to improve facilities for cyclists on the bridge as part of

their work. It is proposed to allocate £5k of funding for feasibility work on improvements to facilities for cyclists on the approaches to the bridge, which can then be implemented during 2008/09.

30. Hob Moor Link - £18k (grant funding). The remaining three barriers were installed early in 2007/08. The cost of this work was greater than the original estimate due to some remedial work needed on the barriers, and it is proposed to increase the budget for this scheme to £20k to cover this additional cost.

#### **DEVELOPMENT-LINKED SCHEMES**

**Budget: £176k (all s106 funding)**

**Programme (including overprogramming): £176k**

**Spend to 31 July 2007: £0k**

31. There are no changes proposed to the allocation for development-linked schemes at this stage in the year. Feasibility work on the Barbican to St George's Field Route is progressing, and the improvements to the route should be implemented this year.

#### **SAFETY SCHEMES**

**Budget: £402k (£357k LTP, £45k grant funding)**

**Programme (including overprogramming): £594k**

**Spend to 31 July 2007: £306.1k**

32. A166/Murton Lane Junction - £276k. This scheme was completed in June. The widening of the A166/Murton Lane junction allowed a right turn lane to be created for vehicles turning into Murton Lane. This will improve traffic flow on the A166 and provide easier access for vehicles using Murton Lorry Park. Improvements were also made to the cycling provision at the junction, including a new traffic island, to assist cyclists using National Cycle Network Route 66.
33. Holtby/A166 Junction - £40k. Following the trial closure of Panman Lane at its junction with the A166 last year, and the monitoring of the impact of this closure, approval was given at the 17 July Officer In Consultation meeting for the permanent closure of the junction. Detailed design of the scheme is currently ongoing, and the works should be completed by the end of September.
34. Rufforth Speed Management Scheme - £40k. A meeting has been held with the new councillors for the Rural York West ward to discuss the history of the scheme and the current situation regarding the temporary chicanes in the village. The councillors will hold a public meeting about the scheme in early September, and a decision on the proposals will be made at EMAP 29 October.
35. Carryover Schemes – It is proposed to increase the allocation for the York Road Dunnington (£9k) and Wheldrake Lane/A19 Traffic Signals (£3k) schemes, as the completion costs of these two 2006/07 schemes are now greater than originally estimated.

### **SCHOOL SCHEMES**

**Budget: £224k**

**Programme (including overprogramming): £224k**

**Spend to 31 July 2007: £0.3k**

36. St Lawrence's School Cycle Parking - £5k. It is proposed to increase the budget for this scheme to £13k, as the school are no longer able to provide additional funding for the scheme through the School Travel Plan grant.
37. Park Grove School Cycle Parking - £8.5k. It is proposed to increase the budget for this scheme to £9.5k, as the cost estimate for this scheme has increased due to the changed location of the proposed cycle parking.

### **COSTS FROM PREVIOUS YEARS SCHEMES**

**Budget: £100k**

**Programme (including overprogramming): £100k**

**Spend to 31 July 2007: £47.7k**

38. This budget covers minor completion works and retention monies associated with LTP schemes undertaken in previous years. There are no changes proposed to the allocation at this stage in the year.

### **Structural Maintenance**

#### **Carriageway Maintenance**

**Budget: £1,751k (£1,113k LTP, £25k s106, £613k CYC funding)**

**Spend to 31 July 2007: £358.2k**

39. Stamford Bridge Road - £313k. The resurfacing work on Stamford Bridge Road was completed in June, and included the section of road carried over from the 2006/07 programme. The cost of this scheme has increased due to additional claims from the contractor, and it is proposed to increase the budget to £406k to cover the increased costs.
40. Church Lane Wheldrake - £82k. It is proposed to slip this scheme into 2008/09 owing to cost increases across other maintenance schemes in the programme.
41. All other schemes within the carriageway maintenance block are progressing as planned.

#### **Footway Maintenance**

**Budget: £863k (all CYC funding)**

**Spend to 31 July 2007: £144.7k**

42. No changes are proposed to the schemes included in the Footway Maintenance block at this stage in the year. The footway maintenance schemes in the programme are progressing on schedule, with almost half of the programme completed by early August.

**Highway Drainage Maintenance**  
**Budget: £100k (all CYC funding)**  
**Spend to 31 July 2007: £0k**

43. No changes are proposed to the schemes included in the Highway Drainage Maintenance block at this stage in the year.

**Lighting**  
**Budget: £80k**  
**Spend to 31 July 2007: £14.1k**

44. No changes are proposed to the schemes included in the Lighting block at this stage in the year.

**Bridges**  
**Budget: £350k (£11k LTP, £339k CYC funding)**  
**Spend to 31 July 2007: £0k**

45. Clifton Bridge - £300k. The scheme is currently at the preliminary design stage, with construction expected to start in February 2008 and continue into 2008/09. This may require some funding to be slipped into 2008/09 later in the year.

**City Walls Maintenance**  
**Budget: £284k (all CYC funding)**  
**Spend to 31 July 2007: £-12.9k**

46. Robin Hood Tower and City Walls Repair - £258k. The work to restore the roof of the tower started in May and should be completed by the end of September.
47. City Walls Railings - £26k. The railings have been fabricated and will be installed on the section of the walls between Micklegate Bar and Toft Tower in the autumn. The negative spend value is related to the allowance made for work completed at the end of 2006/07 but not invoiced until 2007/08.

**Elvington Flood Defences**  
**Budget: £20k (CYC funding transferred from Neighbourhood Services)**  
**Spend to 31 July 2007: £0k**

48. It is proposed to include the Council's contribution to the Parish Council led scheme to construct a pumping station which will complement the Environment Agency's flood bank scheme. The contribution of £20k from Council resources to the £150k scheme was included within the Neighbourhood Services programme when the budget was set in February but it is now proposed to transfer this item into the City Strategy Capital Programme as the work is being designed and supervised by the Engineering Consultancy. The pumping station scheme commenced in September and will take approximately 7 weeks to complete.



## **Consultation**

49. Consultation was undertaken on the LTP strategy, and detailed consultation is undertaken on each scheme where appropriate during the design period and before construction.

## **Options**

50. Members have been presented with a number of amendments to the capital programme for approval, which are required to ensure that schemes are deliverable within funding constraints while enabling the objectives of the approved Local Transport Plan to be met.

## **Analysis**

51. Most of the schemes within the capital programme are on schedule to achieve their programme of works and spend by the end of the financial year. The spend achieved to date is at a similar level to this time last year, due to the work on larger schemes within in the programme such as Moor Lane Roundabout. The proposed minor budget variances are summarised in Annex 1.

## **Corporate Priorities**

52. The City Strategy Capital Programme supports the sustainable city element of the Corporate Strategy.

**Increase the use of public and other environmentally friendly modes of transport**

## **Implications**

53. The Financial Implications of the report are identified in a separate section below.
  - **Financial** – See below
  - **Human Resources (HR)** – There are no HR implications
  - **Equalities** – There are no equalities implications
  - **Legal** – There are no legal implications
  - **Crime and Disorder** – There are no crime and disorder implications
  - **Information Technology (IT)** – There are no IT implications
  - **Property** – There are no property implications
  - **Other** – There are no other implications

## **Financial Implications**

54. The LTP allocation for 2007/08 was confirmed by the Government Office for Yorkshire and the Humber on 18 December 2006. The City Strategy Capital programme budget was agreed by the Budget Council as part of the overall CYC Capital Programme on 21 February 2007. The programme was amended to include carryovers from the 2006/07 capital programme in the City Strategy

Consolidated Capital Programme agreed at the July EMAP, and is funded as follows:

	<b>£000s</b>
LTP Settlement	5,560
De-Trunked Road Capital Grant	750
Road Safety Grant	45
Developer Contributions	1,080
CYC Resources	1,699
CYC Prudential Borrowing	500
Government Grants	18
<b>Total</b>	<b>9,652</b>

55. If the proposed changes are accepted, the total value of the City Strategy Capital Programme for 2007/08 would be **£10,331k** including overprogramming. The overprogramming, which would increase from £633k to **£659k** (compared to £3,304k at this stage in 2006/07), has been set at a lower level than in previous years due to the certainty of delivery of the larger schemes in the capital programme. It is possible that, owing to good progress on the key schemes in the programme, some of the minor schemes may need to be slipped into 2008/09 to ensure that the budget is not overspent. Details will be provided in the 2<sup>nd</sup> Monitor Report to the December EMAP
56. The only change proposed to the budget is the addition of £20k of Council resources (transferred from Neighbourhood Services) to fund a contribution to the Elvington Flood Pumping Station. The proposed budget is increased to **£9,672k** and would be funded as follows:

	<b>£000s</b>
LTP Settlement	5,560
De-Trunked Road Capital Grant	750
Road Safety Grant	45
Developer Contributions	1,080
CYC Resources	1,719
CYC Prudential Borrowing	500
Government Grants	18
<b>Total</b>	<b>9,672</b>

## **Risk Management**

57. The Capital Programme has been prepared to assist in the delivery of the objectives of the Local Transport Plan. The Department for Transport will assess the progress of the LTP against the targets set in the plan. If the schemes included within the programme do not have the anticipated effect on the targets it is possible that the council will receive a lower score, and consequentially there is a risk that future funding will be reduced.

## Recommendations

58. That the Advisory Panel advise the Executive Member for City Strategy to approve the adjustments set out in Annexes 1 and 2.

Reason: To manage the Capital Programme efficiently.

## Contact Details

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**Director of City Strategy**

**Report Approved**

**Date**

28 August 2007

**Specialist Implications Officer(s)** N/A

**Wards Affected:** *List wards or tick box to indicate all*

**All**

**For further information please contact the author of the report**

## Background Papers

Proposed 2007/08 City Strategy Capital Programme – 26 March 2007

City Strategy Capital Programme 2006/07 – Outturn Report – 6 June 2007

City Strategy Capital Programme 2007/08 – Consolidated Report – 16 July 2007

## Annexes

Annex 1: Summary of Key Changes Required

Annex 2: Current and Proposed Budgets for 2007/08 Capital Programme